

A systematic review of counterfeit and substandard medicines in field quality surveys

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Objectives: Counterfeit and substandard medicines pose a great threat to public health and the economy worldwide. Reports suggest their prevalence is increasing and can no longer be ignored. A detailed account on the current nature of the problem and identification of knowledge limitations in terms of geographical location, medicine classes, and type of medicine analysis performed is not available. Our objective was to systematically review articles that have reported investigations of counterfeit and substandard medicines.

Design: Systematic review.

Data sources: PubMed, Scopus, and ISI Web of Knowledge.

Data Selection: Prospective field quality surveys on counterfeit and substandard medicines were selected from all available records within the selected databases up to December 31, 2013. All prospective studies performing chemical analysis on medicine samples were identified using the key search terms “counterfeit” or “substandard” and “medicine” or “drug” or “pharmaceutical.” The title, abstract, and/or full articles were reviewed for relevance according to a predetermined set of inclusion and exclusion criteria. Medicines procured from the Internet are beyond the scope of this review.

Results: Sixty-six research articles were found that fulfilled our inclusion criteria. The majority of medicine quality surveys were conducted in specific areas of Africa and Asia. Within these two continents, medicine quality reports covering the Northern part of Africa and the Western part of Asia in the Middle East are extremely scarce. Other continents such as North or South America and Europe were covered in limited articles, whereas the Australian continent had no reports. Moreover, most studies examined medicines that treat infectious diseases; very few articles addressed popular medicines for chronic diseases or clinically significant narrow therapeutic index medicines or cancer treatments, despite media reports of quality problems in these medicines. Furthermore, only six (9%) research articles attempted all levels of medicine quality analysis available through laboratory analysis, authentication of source, and package inspection to comprehensively identify the nature of the problem and so conclude whether the medicines were counterfeit or substandard.

Conclusion: Substandard and counterfeit medicines should be considered and identified through means of chemical analysis, physical analysis, authentication of source, and package inspection in any field medicine quality survey. More research is encouraged to examine the medicine quality in neglected parts of the globe and on neglected, yet popular and clinically significant, noncommunicable disease medicines.

Keywords: counterfeit, substandard, poor quality, SSFFC, medicine and drug

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Introduction

Medicine safety, efficacy, and quality are the most important criteria in ensuring optimal treatment from medicines and are currently receiving increased attention in an era of

globalization and generic manufacturing.^{1,2} Medicines with questionable quality could either be counterfeit or substandard, according to the World Health Organization (WHO). A counterfeit medicine is defined by the WHO as “one which is deliberately and fraudulently mislabeled with respect to identity and/or source.” Counterfeiting could include both branded and generic products and may include products with the correct ingredients or with the wrong ingredients, without active ingredients, with insufficient active ingredient, or with fake packaging.³ Substandard medicines, also referred to as out-of-specification products, are defined by the WHO as “products that do not meet the required specification in terms of content and ingredients.”^{4,5} They are legally manufactured but do not conform to specifications as a result of inadequate manufacturing or poor storage conditions.⁶⁻⁹ Recently, the term substandard/spurious/false labeled/falsified/counterfeit medicines (SSFFC) was used by the WHO to simultaneously describe both counterfeit and substandard medicines.¹⁰ This joint definition highlights the importance of identifying both counterfeit and substandard medicines in any proposed medicine quality survey.

The distinction between counterfeit and substandard medicines is imperative when applying appropriate strategies to combat potential threats of either quality problem.^{11,12} However, some dismiss this notion and argue that both counterfeit and substandard medicines are similar because they both claim to be something that in reality they are not.¹³ Nevertheless, correctly identifying the type of medicine quality problem could aid governments and responsible bodies in determining the need to involve local or international law enforcement, particularly when scarce economic resources are present. Counterfeit medicines are strongly linked with organized crime and would most likely require criminal experts to aid health care professionals to combat this problem, as demonstrated by the establishment of the International Medical Products Anti-Counterfeiting Taskforce to support the WHO efforts to combat counterfeit medicines globally.¹⁴

Medicine quality problems could be fatal in extreme clinical outcomes and have also been associated with severe economic consequences. More than 700,000 deaths from tuberculosis and malaria have been strongly linked with ineffective counterfeit and substandard medicines worldwide.^{15,16} Mortality has also been reported after heparin contamination in the United States and sexual enhancement drugs adulterated with large contents of hypoglycemic drugs in Singapore.¹⁷⁻²⁰ Moreover, substandard and counterfeit medicines have been

related to morbidity, drug resistance, therapeutic failure, and toxicity.^{8,13,15,16} Economically, substandard and counterfeit medicines have been suggested to cause macroeconomic burdens worldwide by wasting limited resources, causing loss of productivity, and limiting investment of major pharmaceutical companies into medicine research and development.^{7,8,21} Furthermore, consequences of substandard and counterfeit medicines could result in loss of confidence in health care professionals and/or services.^{8,13,15,16}

The WHO estimates that around 10% of all global pharmaceutical supply is counterfeit and substandard, reaching up to 50% of the supply in developing countries and as low as 1% in the developed world.^{6,15,22} Moreover, it has been suggested that the majority of reported SSFFC medicines were substandard, rather than counterfeit, yet they receive far less attention within the media and the scientific community.^{23,24} Determining the exact prevalence rates of either counterfeit or substandard medicines could be a complex task and requires high-quality country-based medicine surveys, which are limited within the available literature.

The aim of this systematic review is to broadly explore the evidence of substandard and counterfeit medicines in scientific reports to identify current knowledge limitations and provide an overview report of the current situation. Previously, some reviews have focused on specific medicine categories or problems.^{13,23,25,26} Only one review comprehensively searched for substandard and counterfeit medicine articles covering the period from 1966 to 2006 without specifying a therapeutic medicine category.²⁷ Recently, the first systematic review on the subject of counterfeit and substandard medicines was published.²⁸ However, Almuzaini et al have only reviewed some articles from a single therapeutic class that demonstrated high-quality reporting, which could be useful in the determination of SSFFC prevalence rates but may not be comprehensive enough to describe the broad scope and nature of SSFFC medicines available in other reports. Further, the previous systematic review did not discuss the types of analysis performed in the included studies, nor did it identify therapeutic classes or global regions in which the quality of medicines remains largely unknown. This review attempts to cover these issues broadly to encourage future researchers on medicine quality to focus their attention on neglected medicines and neglected parts of the globe. Furthermore, this review discusses types of analysis currently performed in medicine quality surveys to identify areas of concern and to promote the consideration of counterfeit as well as substandard medicines when conducting any medicine quality survey.

Methods

Searching the literature

Scopus, PubMed, and ISI Web of Knowledge databases have been searched for relevant research articles. The search covered the period from 1997, the year the first relevant citation was found, up to December 31, 2013. There was no language restriction applied on our search results.

The following key search terms were used in conjunction, using (AND) to identify related articles: substandard(s) or counterfeit(s); medicine(s) or drug(s) or pharmaceutical(s). The choice of key search terms was based on key search terms used in five previous literature reviews.^{13,23,25–27} The main distinction of our present review compared with most previously published reviews is its systematic nature and broader scope, as no medicine groups or settings were specifically chosen in the search terms and inclusion criteria used.

The definitions and criteria used to describe counterfeit and substandard medicines in this review are based on the widely accepted WHO definitions of each phenomenon, as cited earlier.^{3–5} On the basis of the WHO criteria, a counterfeit medicine could be determined by chemical analysis methods if medicine samples contained no, or the wrong, active ingredient. A counterfeit medicine could also be identified via medicine package analysis by visual comparison to a known genuine package. Other means of detecting counterfeit medicines include authenticating its source through official consignment documents or communication with the stated manufacturer and regulatory organizations. In addition, deliberately manufactured substandard medicines are considered counterfeit, although this would be difficult to demonstrate without legal and criminal investigation by authorities. In contrast, a substandard medicine should always contain the correct active pharmaceutical ingredient (API), be produced from a legitimate source, and be without packaging defaults. Substandard medicines are present when the amount of API is outside the acceptable pharmacopeial limits, the sample does not meet other standards set by the pharmacopoeias, or medicines are past their expiry dates. Collectively, we refer to both counterfeit and substandard medicines as SSFFC medicines, in accordance with the latest WHO joint definition.¹⁰

Inclusion and exclusion criteria for articles in this review

Studies included in this review were original research articles that reported prospective medicine sample collection from

their natural settings; these medicines were presumed to be readily available to patients. Further, all included articles must have reported conducting chemical tests for the identification and/or quantification of the API. Without performing chemical analysis, it would not be possible to determine whether a medicine sample was counterfeit or not, as no information on the API would be present. In addition, relevant studies would include medicine samples from a wide range of different therapeutic categories and dosage forms without any restrictions.

In contrast, the exclusion criteria of articles would include studies that did not report primary collection of medicine samples or medicines procured from the Internet or retrospectively collected through authority or innovator company seizures. Furthermore, studies that reported only physical or packaging testing without chemical analysis were excluded. Duplicate results and nonrelevant articles were also identified and excluded from this review.

Data presentation of articles in this review

This systematic review has been performed in accordance with Preferred Reporting Items for Systematic Reviews and Meta-Analyses guidelines for systematic reviews.²⁹ All percentages of SSFFC medicines available in this review are reported as cited from their primary source. Therefore, caution is advised, as methodological differences exist between articles. The data presented here do not allow for any estimation of the SSFFC prevalence rate worldwide.

Results

Data extraction

The use of the selected search terms resulted in a total of 3,861 hits from all databases. An initial screening of titles/abstracts followed this, excluding nonrelevant and duplicate results to reduce the number of results to 1,288 research articles. Subsequently, a full review of articles was performed that further excluded articles without primary data collection, such as reviews and opinions, articles containing retrospective sample collection of medicines (either donated or seized by authorities), medicines acquired through the Internet, nonrelated articles, studies without medicine sample collection, and studies that did not perform chemical analysis of samples. This strategy reduced the final number of the included articles to 66. A flowchart illustrating the method used for article selection in this review and different exclusion categories is shown in Figure 1.

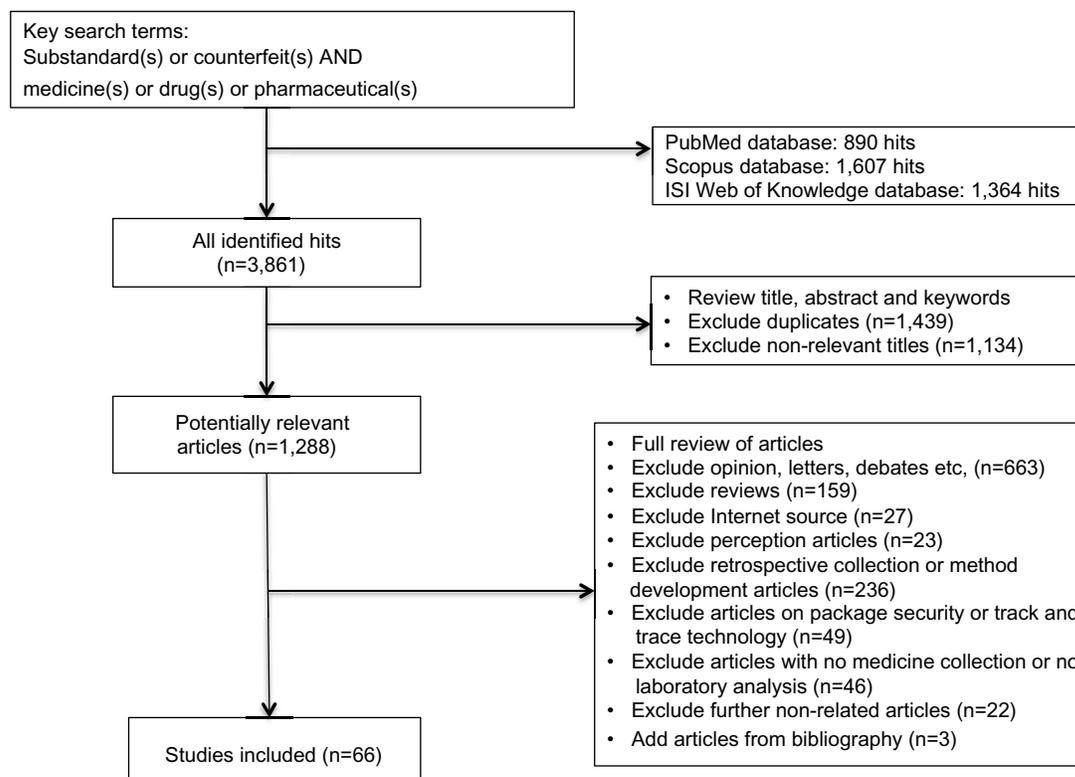


Figure 1 Flow chart for articles inclusion in systematic review.

Location of included studies

The majority of reported studies prospectively examining SSFFC medicines were conducted in the African continent (31/66; 47%). Nigeria and Ghana alone were selected for more than 50% (17/31) of the studies in Africa. In Asia, 23/66 (35%) of the SSFFC medicine quality surveys were conducted, mostly in the South Eastern part of Asia (Tables 1–4). Eight research articles were performed in the southern parts of the continent in Pakistan, Bangladesh, and India.^{30,32,37,54,61,72,76,78} Overall, only two studies (3%) were published that addressed SSFFC medicines in the western part of Asia, also known to be part of the Middle East.^{82,87} Elsewhere, 6/66 (9%) of studies were conducted in more than one continent simultaneously.^{30,32,53,71,79,92} Moreover, three studies were performed in North/South America (4%),^{65,67,68} and two in Eastern Europe (3%).^{83,84} Only one study was located in the borderline area between Asia and Australia in Papua New Guinea.³³

Medicine therapeutic classes in included studies

Substandard and counterfeit medicines were found from various therapeutic categories. However, most SSFFC studies 57/66 (86%) were focused on medicines that treat infectious diseases. Antimalarial, antibiotic, and antituberculosis

medicines were examined in 30/66 (46%), 10/66 (15%), and 5/66 (8%) of the located studies, respectively (Tables 1, 2, and 4). The combination of more than one class of medicines to treat infectious diseases was found in 12/66 (18%) of the articles.^{32,33,37,39,42,47,51,53,71,72,79,89} Other infectious diseases such as leishmaniasis medicines were investigated on one (2%) other occasion.⁵⁴ In contrast, medicines for treatment of non-communicable diseases were present in only 9/66 (14%) of the cited literature.^{31,32,47,58–60,67,77,80} The analgesic paracetamol was investigated on two separate occasions.^{32,58} Similarly, antihypertensive medications were surveyed in only two studies.^{59,77} Nonsteroidal anti-inflammatory agent aspirin was analyzed in one further study.⁴⁷ The antihistamine medicine chlorpheniramine was only present in one survey.⁶⁰ Narrow-therapeutic index medicines also were the focus of only one published study.⁶⁷ Other types of medicines such as ergometrine, oxytocin, and erythropoietin appeared in only one study each.^{31,80} A single study attempted to collect samples from various therapeutic categories simultaneously.³²

Evidence and nature of SSFFC medicines

Overall, substandard medicines were found in the majority of prospective SSFFC medicine studies (60/66; 91%) (Tables 1 and 4). Counterfeit medicines were less evident in

Table 1 Research articles reporting both counterfeit and substandard medicines

Reference	Country	Medicine	Sample size	Authenticate source	Visual analysis	Chemical analysis	Physical analysis	Results	Type of substandard/spurious/ falsely labeled/falsified/ counterfeit medicine problem
Bate et al ³⁰	17 countries from all continents	Antituberculosis isoniazid and rifampicin	713	NR	Package	TLC	Disintegration	65/713 (9.1%) substandard; 18/713 (2.5%) counterfeit	Low API%; no API or suspicious packaging
Stanton et al ³¹	Ghana	Ergometrine, oxytocin	101	NR	NR	Performed by local food and drug administrations	NR	92/101 (91%) substandard; 1/101 (1%) counterfeit	Low or high API%, 2 expired; no API
Baratta et al ³²	15 different countries	Various therapeutic classes and formulations	196	NR	NR	UV and some with HPLC	Uniformity of content, mass, disintegration, friability and hardness tests	10/1196 (52%) substandard; 4/196 (2%) counterfeit	Various failures mostly physical; no API
Nair et al ³³	Papua New Guinea	Antimalarial amodiaquine and antibiotic amoxicillin	14	Internet search and e-mail contact manufacturer	Package and label inspection	TLC and HPLC	Weight variation, content uniformity, dissolution	11/14 (79%) substandard; 3/14 (11%) counterfeit	Poor content uniformity, fails assay and inappropriate packaging; no API, no manufacturer address, and distributor does not exist
Ali et al ³⁴	Nigeria	Antimalarial ACT	6	NR	Package inspection	UV	NR	3/6 (50%) substandard; 2/6 (33%) counterfeit	Low API%; missing manufacturer details on package, and no expiry date
Khan et al ³⁵	Cambodia	Albendazole, mebendazole, and metronidazole	203	Contact with manufacturer and authorities	Package inspection	HPLC	Disintegration and weight measurement	2% substandard; 4% counterfeit	Failed disintegration; failed authenticity with manufacturer or authorities
Ocheke et al ³⁶	Nigeria	Antimalarial artemisinin combination therapies	70	NR	Package inspection	TLC	Disintegration	27/70 (38%) substandard; 4/70 (6%) counterfeit	Low API%; no API and fake packaging
Bate et al ³⁷	India	Antimalarial, antibiotic, and antimycobacterial	541	NR	NR	TLC	Disintegration	46/541 (8.5%) substandard; 11/541 (2%) counterfeit	Low API% and disintegration failure; no API
Onwujekwe et al ³⁸	Nigeria	Antimalarial	225	NR	NR	HPLC	Dissolution	60/225 (37%) substandard or counterfeit	Less API% or wrong API
Risha et al ³⁹	Tanzania	Antimalarial, antibiotic, and antiretroviral	1,257	NR	Package inspection	Color reaction and TLC	Disintegration test and dissolution	46/1,257 (3.6%) substandard; 5/1,257 (0.4%) counterfeit	Dissolution failure mostly; NR
Tipke et al ⁴⁰	Burkina Faso	Antimalarial	77	Internet search was for manufacturers	Package inspection	Color reaction and TLC	Disintegration	32/77 (42%) substandard; 1/77 (1.2%) counterfeit	Failed visual inspection, low API%, and failure of dissolution test; no API

(Continued)

Table 1 (Continued)

Reference	Country	Medicine	Sample size	Authenticate source	Visual analysis	Chemical analysis	Physical analysis	Results	Type of substandard/spurious/falsely labeled/falsified/counterfeit medicine problem
Bate et al ⁴¹	Six African countries	Antimalarial	210	NR	Package inspection	TLC	Dissolution	35% (73/210) substandard; 7/210 (3%) counterfeit	Low API% and dissolution failure; missing manufacturing, and/or expiry date on the package
Pouillot et al ⁴²	Cameroon and Niger	Antimalarial, antibiotic, and antihelminthic	153	NR	Basic package inspection	HPLC and UV	Average weight and uniformity of mass, disintegration, dissolution	66/153 (43%) substandard; 5/153 (3%) counterfeit	Nonconforming to API% and physical tests; no API
Ofori-Kwakye et al ⁴³	Ghana	Antimalarial artesunate	17	NR	Basic package inspection	Colorimetric and spectrometry	Uniformity of weight, breaking strength, friability, and rate of disintegration	11/17 (65%) substandard; 1/17 (6%) counterfeit	Failed content uniformity test; manufacturer address missing
Atemnkeng et al ⁴⁴	Congo	Antimalarial	28	NR	Package inspection	UV, TLC, and HPLC-UV	NR	4/28 (14%) substandard; 13/28 (46%) counterfeit	Low and high API%; no API, no manufacturer name, and no trade name
Gaudio et al ⁴⁵	Congo, Burundi, and Angola	Antimalarial	30	NR	Package and label	HPLC	Uniformity of mass, disintegration, and dissolution	17/30 (57%) substandard; 1/30 (3%) counterfeit; 1/30 (3%) diverted	Low API% and physical test failures; no API; humanitarian medicine
Atemnkeng et al ⁴⁶	Kenya and Congo	Antimalarial artemisinin-derivative drugs	24	Checked source of some companies	Check for illegal prints only	HPLC-UV	NR	9/24 (38%) substandard; 3/24 (12.5%) counterfeit	Low and high API%; nonexistent manufacturer
Syhkhkhang et al ⁴⁷	Laos (two studies in 1997 and 1999)	Antibiotic, antimalarial, and aspirin	666	NR	NR	HPLC, titration, and UV	Weight variation and disintegration	46% and 22% substandard in 1997 and 1999; 1% counterfeit	Low or high API% and failed weight variation; no API
Basco ⁴⁸	Cameroon	Antimalarial	284	NR	NR	Color test and TLC	NR	53/284 (18%) substandard; 59/284 (20%) counterfeit	Low API%; no API
Dondorp et al ⁴⁹	Thailand, Vietnam, Cambodia, Lao People's Democratic Republic, and Myanmar	Antimalarial artesunate derivatives and mefloquine	303	NR	Package analysis of holograms	Color test and HPLC	NR	99/303 (33%) counterfeit; 4/303 (1%) substandard	No or trace API, and all were artesunate; substandard API% and all were mefloquine
Prazuck et al ⁵⁰	Myanmar	Antibiotics	21	NR	NR	UV, TLC, and titrimetry	NR	10/21 (48%) substandard; 3/21 (14%) counterfeit	Low, high API% and expired medicines; wrong API and no expiry date on package

Taylor et al ⁵¹	Nigeria	581	NR	Basic package information on origin	HPLC	NR	279/581 (48%) substandard; 43/581 (7%) counterfeit	Low API%; no API and no origin country on package
Stenson et al ⁵²	Laos	366	NR	Basic visual analysis	Color test, TLC, HPLC, UV, and titration	Measurement of weight variation	42/366 (11.5%) substandard; 12/366 (3.3%) counterfeit	Low or high API% and weight variation; no API
Shakoor et al ⁵³	Nigeria and Thailand	96	NR	Package inspection for obvious errors	HPLC	NR	36% from Nigeria and 40% from Thailand substandard; 6/96 (6%) counterfeit	Low or high API% and signs of decomposition; no API

Abbreviations: API, active pharmaceutical ingredient; NR, not reported; TLC, thin layer chromatography; HPLC, high-performance liquid chromatography; UV, ultraviolet; ACT, artemisinin combination therapies.

29/66 (44%) of available studies (Tables 1 and 2). Counterfeit and substandard medicines were simultaneously found in 24/66 (36%) articles (Table 1). Few studies 5/66 (8%) reported only evidence of counterfeiting in the medicine samples collected (Table 2). Evidence of medicines being only substandard, rather than counterfeit, was found in 36/66 (55%) of the articles (Table 4). One study did not find evidence of counterfeit or substandard medicines in their sample (Table 3).

Several types of SSFFC problems have been reported in the selected literature. It was noted that more than one medicine quality problem typically exists within each prospective medicine quality survey (Tables 1, 2, and 4). The most reported medicine quality problem was failure to comply with the specified API limits in 46/66 (70%) of cases (Tables 1 and 4). Failure of dissolution or disintegration tests has been reported in 24/66 (36%) of the articles (Tables 1 and 4). The presence of either no API^{12,31–33,36,37,40,42,44,45,47–49,51–56} or the wrong API^{12,38,50,55} was reported in 20/66 (30%) and 4/66 (6%) cases, respectively. Other problems were also reported, including fake package,^{36,57} fake hologram,^{12,56,57} manufacturer does not exist,^{12,33,46} manufacturer confirmed a nonauthentic batch,^{35,56} expired medicines,^{31,50,68} no origin country stated,⁵¹ no manufacturer address,^{33,34,43} no manufacturer stated,⁴⁴ no expiry date,^{34,41,50} unusual interval between manufacturing and expiry date,⁵⁵ wrong name on package or leaflet,¹² wrong spelling of “tablet,”^{55,56} use of a different font,⁵⁶ different medicinal taste,⁵⁷ heavier weight,⁵⁷ nonauthorized manufacturer,⁸⁶ absence of trade name,⁴⁴ signs of deterioration,⁵³ and diverted medicines^{45,80} intended for distribution in one location and found to be on sale in another market.

Type of analysis identified in the included studies

Four distinctive types of analysis can be used to distinguish between a genuine and SSFFC medicines; namely, authentication of the supplier, visual package inspection, and chemical and physical analysis (Tables 1–4). Authentication of the medicine source via contact with manufacturer, health regulatory agencies, or Internet search has been only attempted in 10/66 (15%) of the selected studies.^{12,33,35,40,46,56,62,80,86,88} Package inspection was more popular than authentication, being reported in 39/66 (59%) of studies, with the majority reporting obvious spelling errors and basic label information (medicine name, dosage, manufacturer, expiry date, and lot number), as shown in Tables 1, 2, and 4. As for the chemical analysis, high-performance liquid chromatography and thin-layer chromatography (TLC) were most widely used in 40/66

Table 2 Research articles reporting counterfeit medicines only

Reference	Country	Medicine(s)	Sample size	Authenticate source	Visual analysis	Chemical analysis	Physical analysis	Results	Type of substandard/spurious/falsely labeled/falsified/counterfeit medicine problem
Dorlo et al ⁵⁴	Bangladesh	Miltefosine	2	NR	Package inspection	Liquid chromatography-mass spectrometry, Fourier transform infrared spectroscopy, near-infrared spectroscopy, colorimetric test	NR	Both (100%) failed all tests and are counterfeit	No API
Newton et al ¹²	Multiple countries in Africa	Antimalarial	59	Contact manufacturer	Package inspection	HPLC, mass spectroscopy, pollen analysis, X-ray diffraction	NR	Only case reports of counterfeits and do not allow for percentage estimation	Wrong API, nonexistent manufacturer, no API, hologram different from genuine package, and wrong name on packaging or leaflet
Sengaloundeth et al ⁵⁵	Laos	Antimalarial artesunate	30	NR	Package analysis	Colorimetric tests, HPLC, mass spectroscopy, pollen analysis, X-ray diffraction	NR	88% failure and counterfeit	No or wrong API, wrong spelling of "tablet" on package and unusual interval between manufacturing date and expiry date of 9 years
Newton et al ⁵⁶	Vietnam, Cambodia, Myanmar, Laos, and Thailand	Antimalarial artesunate	391	Contact with one company to authenticate batch numbers	Package analysis including holograms	Colorimetric, HPLC, mass spectrometry	NR	195/391 (50%) counterfeit	Fake hologram, wrong spelling on packaging, use of different font, failure of authentication when manufacturer was contacted, and no API
Newton et al ⁵⁷	Myanmar, Cambodia, Vietnam, Laos, and western Thailand	Antimalarial artesunate	104	NR	Package inspection and holograms, printing, and bar codes	Color reaction test	Tablet weight, size, and color	Overall, 38% are counterfeit found in all countries	No API, different taste of tablets, heavier weight of tablets, and different packaging and holograms compared with genuine

Abbreviations: API, active pharmaceutical ingredient; NR, not reported; HPLC, high-performance liquid chromatography.

Table 3 Study with no report of substandard or counterfeit medicines

Reference	Country	Medicine	Sample size	Authenticate source	Visual analysis	Chemical analysis	Physical analysis	Results
Said et al ⁵⁸	Malaysia	Paracetamol	16	NR	NR	Near-infrared spectroscopy	NR	All samples passed but with variable quality

Abbreviation: NR, not reported.

(61%) and 19/66 (29%) of studies, respectively (Tables 1, 2, and 4). Other chemical analysis methods were reported such as color reaction tests,^{39,40,43,48,49,52,54–57,66} spectroscopic techniques,^{12,43,54–56,58,61,63,69,71,72,75,79,92} and titration,^{47,50,52,59,63,73} but remain less frequently used. Moreover, physical analysis tests were performed in 39/66 (59%) of the studies (Tables 1, 2 and 4). The most common physical tests reported were disintegration and/or dissolution tests in 36/39 (92%) cases (Tables 1, 2, and 4). Other less frequently used physical analysis tests include content uniformity,^{33,42,43,45,66} weight measurement,^{33,35,42,47,52,57,60,63,65,67,73} hardness,^{32,65,73} and friability^{32,43,60,65,73} tests. Interestingly, only six studies (9%) reported all four types of analysis in an attempt to clearly identify and classify the type of SSFFC problem, where present, in any medicine sample.^{33,35,40,62,86,88}

Discussion

Neglected parts of the world in SSFFC surveys

According to our findings, the vast majority of prospective medicine quality studies were conducted in small parts of Africa and Asia. These efforts can be attributed to an attempt to counteract nonexistent or lower levels of regulation in these pharmaceutical markets.⁹⁴ However, some parts of these two continents still have limited scientific research addressing the problem of SSFFC medicines, mainly in the Middle East and North Africa. In Yemen, 32% of selected antimalarial medicines failed analysis tests, and the majority of these were substandard, having lower than accepted API% limits and unacceptable dissolution rates.⁸⁷ Another study explored the API content of the antibiotic amoxicillin purchased from Egypt, Lebanon, Jordan, and Saudi Arabia and found that more than 50% of samples had lower API% than accepted by pharmacopeial limits, and therefore were considered substandard.⁸² A multicountry medicine quality survey found that 12% of samples collected from Egypt failed at least one medicine quality test and can be considered substandard.⁷¹ None of these studies reported an attempt to verify the source or analyze packages of the selected medicine samples to explore the possibility of counterfeiting activity. This may cause some concern, particularly with

recent seizures of SSFFC medicines in this area. In addition, the currently unsettled political situation may be a catalyst for the increased prevalence of SSFFC medicines, as it allows them to escape immediate governmental attention.⁹⁵ Reports of recent seizures of SSFFC medicines in this area can be mostly found in the media, which remains the main source of information regarding SSFFC medicines in this region with limited published scientific reports.⁹⁵ Moreover, a WHO report on questionnaire responses from a number of health organizations in the Eastern Mediterranean Regional Office regarding counterfeit medicines has confirmed counterfeit seizures in this region by some respondent countries.⁹⁶ In addition, this area could be of specific importance in terms of geographical location, as it separates two well-established regions of SSFFC medicine prevalence, according to our data, and is en route between potential counterfeit manufacturers in Asia⁵⁶ and their global targeted markets. It is therefore suggested that several pilot studies be conducted to survey the quality of medicines in the Middle East and North Africa to assess the current medicine quality situation before any countermeasures or large-scale medicine quality surveys can be recommended. Elsewhere, such pilot studies have been shown to be instrumental in the assessment of the medicine quality situation in different countries and to have justified the need for further medicine quality surveys, where appropriate.^{30,37,57,78}

Evidence from South America suggests that SSFFC medicines are available, but with only limited scientific research. A study found 11% of antimalarials to be substandard in seven South American countries using basic TLC chemical analysis.⁶⁸ The TLC analysis technique is limited by its inability to detect higher than 80% of API concentration in medicine samples⁴¹ which has been evident to exist in previous studies.^{31,41,44,46,50,52,53,61,63,66,70,73,76–78,87,91,93} It is therefore possible that the prevalence of SSFFC medicines in South America could be higher than the reported figures if more sophisticated chemical techniques for the quantification of API% content were used, such as high-performance liquid chromatography. Another study reported problems with low API% on a range of medicines procured from Mexico; of particular importance are some narrow therapeutic index

Table 4 Research articles reporting only substandard medicines

Reference	Country	Medicine	Sample size	Authenticate source	Visual analysis	Chemical analysis	Physical analysis	Results	Type of substandard/spurious/falsely labeled/falsified/counterfeit medicine problem
Haruna et al ⁵⁹	Nigeria	Antihypertensive methylodopa	4	NR	NR	Nonaqueous titration	NR	1/4 (25%) substandard	Low API%
Audu et al ⁶⁰	Congo	Antihistamine chlorpheniramine	10	NR	NR	HPLC and UV	Tablet shape, size, thickness, and weight; disintegration and friability tests	3/10 (30%) substandard	Low API%
Ramachandran et al ⁶¹	India	Anti-TB	1,948 tablets	NR	NR	Spectrometry	NR	168/1,948 (9%) substandard	Low and high API%
Khan et al ⁶²	Cambodia	Antibiotic amoxicillin-clavulanic acid	59	Contact with manufacturer and local authorities	Basic visual analysis of primary and secondary packaging	HPLC	Stability and dissolution	12/59 (20%) substandard	Low API%, failure of content uniformity and dissolution tests
Affum et al ⁶³	Ghana	Antimalarial artesunate and amodiaquine	32 blisters	NR	Basic visual analysis and compared to genuine	Titrimetric, HPLC, and spectrometry	Tablet weight	14/32 (43.75%) substandard	Low and high API% mostly artesunate
Briesen et al ⁶⁴	Kenya and Congo	Antibiotic eye drops	33	NR	NR	HPLC	NR	19/33 (58%) substandard	Low and high API%
Nogueira et al ⁶⁵	Brazil	Antimalarial medicines	9	NR	Simple package analysis	HPLC-UV	Dissolution, disintegration, hardness, uniformity of weight, and friability tests	4/9 (44%) substandard	Failing only visual inspection and uniformity of weight
El-Duah and Ofori-Kwakye ⁶⁶	Ghana	Antimalarial artemisinin-medicines	14	NR	For illegal print errors	Colorimetry and TLC	Uniformity of mass, crushing strength, and disintegration	13/14 (93%) substandard	Low or high API% and failing physical tests
Kariage et al ⁶⁷	Mexico	Antibiotics, warfarin, levofloxacin and sildenafil	17	NR	NR	HPLC	Weight measurement	5/17 (30%) substandard	Low API%
Pribluda et al ⁶⁸	Seven countries in South America	Antimalarial	1,663	NR	Package and label	TLC	Disintegration	193/1,663 (11%) substandard	Expired medicines mostly, low API%, and failure of disintegration tests
Klein et al ⁶⁹	Ghana	Antimalarial	33	NR	Package inspection	NMR	NR	1/33 (3%) substandard	Low API%
Ehianeta et al ⁷⁰	Nigeria	Antimalarial artesunate and amodiaquine combination	13	NR	Package inspection of expiry date and registration	HPLC	NR	11/13 (85%) substandard	Low and high API%

Bate et al ⁷¹	17 countries from all continents	Antimalarial, antibiotics, and antituberculosis	899	NR	NR	Package inspection	TLC and Raman	Disintegration	15% substandard	Failure of visual inspection, low API%, and dissolution failure
Seear et al ⁷²	India	Ciprofloxacin, artesunate, and rifampicin	300	NR	NR	NR	HPLC-MS	NR	43% substandard	Low and high API%
Akpabio et al ⁷³	Nigeria	Antibiotic ciprofloxacin	4	NR	NR	NR	Titration	Uniformity of weight, hardness, dissolution, and friability	1/4 (25%) substandard	Low API%, failure of friability, and dissolution tests
Hadi et al ⁷⁴	Indonesia	Five different antibiotics	104	NR	NR	Package inspection	HPLC	NR	18% substandard	Low API%
Bate and Hess ⁷⁵	Ghana and Nigeria	Antimalarial	339	NR	NR	Package inspection	TLC and Raman	Disintegration	2.3% substandard	Failure of visual inspection, low API%, and dissolution failure
Leslie et al ⁷⁶	Pakistan	Antimalarial	9	NR	NR	NR	HPLC	Dissolution	100% substandard	High API% and dissolution failure
Twagirumukiza et al ⁷⁷	Rwanda	Antihypertensive drugs	10	NR	NR	NR	HPLC	Dissolution	2/10 (20%) substandard	Low and high API%
Ali ⁷⁸	Pakistan	Antibiotic ceftriaxone injection	96	NR	NR	NR	HPLC	NR	15/96 (16%) substandard	Low and high API%
Bate et al ⁷⁹	Ghana, India, Kenya, Nigeria, Tanzania, and Uganda	Antimalarial, antibiotic, and antimycobacterial	78	NR	NR	NR	TLC, near-infrared spectroscopy, and Raman	Disintegration	40/78 (51%) substandard	Low API% and disintegration failure
Fortiou et al ⁸⁰	Thailand	Epoetin alfa-prefilled syringes	139	Checked numbers with manufacturer	Checked batch numbers with manufacturer	Primary and secondary package and security features	HPLC, electrophoresis and Western blotting	NR	32/139 (23%) substandard and diverted	Exceeded specific content requirement for the product, and batch number matches products sold outside the country according to the manufacturer
Kaur et al ⁸¹	Tanzania	Antimalarial	304	NR	NR	NR	HPLC	Dissolution	12.5% substandard	Low API% and dissolution failure
Kyriacos et al ⁸²	Lebanon, Syria, Jordan, Egypt, and Saudi Arabia	Amoxicillin antibiotic in different formulations	111	NR	NR	NR	HPLC	NR	56% of capsules substandard; 8% of suspensions substandard	Low API%
Meos et al ⁸³	Estonia and Russia	Antibiotic doxycycline	8	NR	NR	Basic package inspection	HPLC	Dissolution	2/8 (25%) substandard	Low API% and dissolution failure
Bronnikova et al ⁸⁴	Estonia and Russia	Antibiotic amoxicillin	6	NR	NR	Basic package inspection	HPLC and UV	Dissolution	1/6 (16%) substandard	Dissolution failure
Vijaykaadga et al ⁸⁵	Thailand	Antimalarial	369	NR	NR	Package and label	TLC and HPLC	Disintegration	23/369 (6%) substandard	Low API% and disintegration test failure

(Continued)

Table 4 (Continued)

Reference	Country	Medicine	Sample size	Authenticate source	Visual analysis	Chemical analysis	Physical analysis	Results	Type of substandard/spurious/ falsely labeled/falsified/ counterfeit medicine problem
Lon et al ⁸⁶	Cambodia	Antimalarial	451	One company was investigated by contact with local authorities	Visual inspection Mimitab [®]	TLC	Disintegration	122/451 (27%) substandard	Low API% and disintegration test failure; one illegal manufacturer identified
Amin et al ²	Kenya	Antimalarial	116	NR	Package and storage area inspection	UV and HPLC	Dissolution	47/116 (40%) substandard	Low API% and dissolution failure
Abdo-Rabbo et al ⁸⁷	Yemen	Antimalarial tablet and syrup	50	NR	NR	UV and HPLC	Dissolution	16/50 (32%) substandard	Low API%, high API% and dissolution failure
Rookkapan et al ⁸⁸	Thailand	Antituberculosis	52	One quality report was requested from a manufacturer	Tablet inspection	UV and HPLC	Dissolution	37% substandard	Failure of visual inspection, low API%, and dissolution failure
Kayumba et al ⁸⁹	Rwanda and Tanzania	Antimicrobial and antimalarial drugs	33	NR	NR	HPLC	Dissolution	4/33 (12%) substandard	Dissolution failure
Minzi et al ⁹⁰	Tanzania	Antimalarial	33	NR	Basic package information	TLC, HPLC	Dissolution	12/33 (36%) substandard	Low API% and dissolution failure
Obodozie et al ⁹¹	Nigeria	Antibiotic in different formulation	22	NR	NR	HPLC	NR	9/22 (41%) substandard	Low and high API%
Laserson et al ⁹²	Seven different countries	Anti-TB	71	NR	Basic package information	TLC and LC-MS	NR	10% substandard	Low API%
Kenyon et al ⁹³	Botswana	Antituberculosis fixed-dose combination	13	NR	NR	TLC, LC, and UV	NR	4/13 (31%) substandard	Low and high API%

Abbreviations: API, active pharmaceutical ingredient; NR, not reported; HPLC, high-performance liquid chromatography; TLC, thin-layer chromatography; NIR, near-infrared spectroscopy; UV, ultraviolet spectroscopy; LC-MS, liquid chromatography-mass spectrometry; NMR, nuclear magnetic resonance spectroscopy; IR, infrared spectroscopy; TB, tuberculosis.

medicines such as warfarin and levothyroxine.⁶⁷ Two studies from Eastern Europe found some problems regarding low API% and dissolution failures when a limited number of antibiotics were analyzed in Estonia and Russia.^{83,84} No studies could be identified that addressed medicine quality problems in the Australian continent.

Neglected noncommunicable medicines in SSFFC surveys

Most of the studies in this review were found to explore medicines used to treat infectious diseases such as malaria and tuberculosis. Medicines used to treat noninfectious diseases, also known as noncommunicable disease (NCD) medicines or chronic disease medicines, were only found in a few studies that presented some medicine quality problems.^{31,32,47,58–60,67,77,80} However, on a global scale, NCDs and their medicines must not be ignored. The WHO estimates that NCDs kill more than 36 million people each year, of which 29 million deaths (80%) occur in low- and middle-income countries.⁹⁷ The currently available literature on medicine quality does not reflect the wider use of NCDs and their medicines globally, including in lower-income countries. This issue needs to be addressed rapidly, as recent evidence from Pakistan reported the death of more than 100 people after the administration of the antianginal medicine isosorbide mononitrate contaminated with large amounts of pyrimethamine.^{98,99} Elsewhere, the US Food and Drug Administration recently issued warnings regarding counterfeit cancer medicines.^{100,101} Furthermore, evidence of counterfeiting involving NCD medicines such as diabetes treatments were found in illicit or lifestyle drugs, which may have significant implications for the public health and could result in death.^{17,102,103} Therefore, it is recommended that we extend the attention of future medicine quality surveys globally beyond infectious diseases medicines and on to NCD medicines (and widely available treatments of diabetes and cardiovascular diseases in particular), in addition to cancer treatments and narrow therapeutics index medicines, as they could have severe health implications for the affected population.

Type of analysis used in SSFFC surveys

All studies included in this review performed chemical analysis for the identification and/or quantification of the API available in selected samples, in accordance with our methodological approach. High-performance liquid chromatography and TLC were the most widely used chemical analytical techniques available in the selected articles, possibly

because of their wide acceptance in the academic field and their application in many pharmacopeial references. It is suggested that this would be a logical and possibly important consideration for future scholars interested in conducting medicine quality surveys to ensure the acceptance of their findings within the academic field.

Physical analysis tests were performed to complement chemical analysis in approximately two-thirds of the selected studies, particularly disintegration and dissolution tests for solid dosage forms. This can be attributed to the availability of specific physical tests in different pharmacopoeias in addition to the use of physical information about the medicinal product to predict the bioavailability of medicines.^{2,45,88} However, such physical analysis tests could only be used as a bioavailability indicator and cannot substitute lengthy and expensive bioavailability studies.^{89,93} Moreover, it is important to note that performing physical analysis only on medicinal samples can be considered inadequate if the objective of the study was to determine medicine quality issues, as it cannot be determined whether the correct API and its quantity are present in medicine samples, as specified in the WHO definition of substandard and counterfeit medicines.^{3–5}

Package inspection is another popular type of medicine analysis that was also found in nearly two-thirds of the medicine quality surveys in this review. On the basis of primary and secondary package information, the majority of reports seek obvious spelling errors, suspicious holograms compared with known genuine samples, and basic label misinformation such as medicine name, dosage, manufacturer details, expiry date, and lot number (Tables 1, 2, and 4). The WHO definition of counterfeit medicines highlights packaging information significance and could have influenced the wide use of package information among medicine quality surveys.³ Furthermore, packaging information of medicines has been a valuable mode of analysis in the relevant literature and has revealed many counterfeit medicines that have passed chemical identification tests.^{34,41,43} A tool kit developed by the World Health Professions Alliance and the International Pharmaceutical Federation for visual inspection of medicines can be used for a systematic package inspection by health care professionals and scholars both in practice and in future investigative projects.¹⁰⁴

A less common level of analysis available in the literature is the authentication of medicine source via contact with the medicine manufacturer and local or international health authorities. We have identified only ten research articles that attempted to authenticate the source of the medicine samples.^{12,33,35,40,46,56,62,80,86,88} Perhaps researchers

may not guarantee adequate responses to their queries from other parties, as some have suggested.^{33,35} It could also be possible that authenticating the source may not be within the scope of a particular medicine quality survey, as it could be only focused on substandard medicines issue.⁵¹ Nevertheless, the WHO definition of counterfeit medicines clearly describes the deliberate and fraudulent misrepresentation of the medicine source as a characteristic of a counterfeit medicine.³ Moreover, according to the Pharmaceutical Security Institute, counterfeit medicines are currently increasing in terms of reported incidences worldwide and can no longer be ignored.¹⁰⁵ We recognize that obtaining authentication confirmation of medicine sources could be difficult in studies collecting samples from street markets; however, this task could be less complex when samples are collected from pharmacies or hospitals, as official records and documentation of medicines are expected to exist. Furthermore, according to the limited studies that reported authentication analysis in this review, many counterfeit cases were found by confirmation from manufacturers or health authorities of a nonauthentic batch of medicines, even if samples contained the correct API when chemically analyzed.^{35,46,86}

Overall, there were very few research articles that performed all four levels of analysis: chemical, physical, package inspection, and authentication of source.^{33,35,40,62,86,88} Future medicine quality surveys are advised to consider performing all four types of analysis for a more holistic approach, and equally, to address the possibility of finding either counterfeit or substandard medicines during an investigation. Further, it was noted that none of the medicine quality surveys examined patient information leaflets within medicinal packages to check for accuracy and up-to-date information made available to patients. Some studies, particularly in the Middle East, have found disagreement between patient information leaflets in some medicine samples when compared with national formularies.^{106,107} Therefore, the addition of patient information leaflets to examination of medicine samples in medicine quality survey studies is open for debate among the scientific community.

Prevalence of SSFFC

Our data suggest that reports of substandard medicines are more widely available in the literature, particularly medicines with incorrect API% and failure of dissolution/disintegration tests, than counterfeit medicine reports (Tables 1–4). These findings are in line with previous reports that suggested that substandard medicines are more prevalent than counterfeits

and require more global attention.^{23,24} This phenomenon might be attributed to poor manufacturing practices or extreme weather conditions in some countries, accompanied by inadequate storage conditions.^{4,5,82} However, because the majority of cited articles in this review did not conduct authentication processes via contact with manufacturers and/or health authorities, as previously mentioned, medicine counterfeiting remains a possibility that has not been largely explored. Hence, considering the available data, it cannot be determined whether substandard medicines are indeed more prevalent than counterfeit medicines at this time. Future medicine quality researchers are therefore encouraged to remain vigilant about counterfeiting possibility and conduct all types of analysis including chemical, physical, package inspection, and authentication efforts to determine the type of medicine quality problem more accurately.

Limitations of this review

This systematic review is not without limitations. Articles conducting chemical analysis were a prerequisite for inclusion in this review. We focused only on prospective field quality surveys and excluded reporting of any studies with retrospective or previously seized SSFFC medicines in the literature. Studies proposing novel chemical or physical analytical techniques and methods are typically conducted on previously seized samples of SSFFC medicines, and therefore would not be covered within this review. Our search strategy has limited our findings to the search terms used and the databases searched. We did not search for articles on the Internet in an attempt to preserve the systematic nature of our study. The Internet source of medicines was beyond the scope of our review. Relevant articles from the bibliographical list of available studies were only included on some occasions and cannot be considered exhaustive. The included articles were not assessed for the quality of their methodology, which was found to vary considerably among the selected articles. The primary author was the only individual who performed the identification, selection, and inclusion of articles in this review. No attempt was made to calculate prevalence rates of SSFFC medicines or test for statistical significance, as it would have resulted in the exclusion of most articles from this review, as most reported studies used convenience sampling and/or with limited sample size.¹¹

Strengths of this review

This review has several strengths. To our knowledge, it is only the second systematic review on the subject of

SSFFC medicines. Evidence of SSFFC medicines in terms of nature and type of analysis were discussed. This information would most likely aid government agencies and health care authorities and scientists interested in the medicine quality issues in developing or improving current policies and practices. It was the intention of this review to help interested parties identify and describe SSFFC medicine problems with up-to-date scientific evidence. Further, this review highlighted neglected medicine types and neglected geographical location in terms of scientific research addressing SSFFC medicines. This could invite more research projects addressing these neglected medicines and geographical locations to improve current knowledge on the issue and maintain patient safety. Moreover, this review has identified the limited scientific research, conducting field quality surveys on SSFFC medicines, using all four levels of analysis, in an attempt to encourage future researchers to explore all possibilities when conducting a medicine quality survey in any settings.

Conclusion

The problem of SSFFC medicines is evident worldwide. Potential harm to patients' health requires global collaboration exceeding the status quo. Limited research addressing SSFFC medicines was noted in several parts of the world, including the Middle East, North Africa, and Australia. Similarly, more research is required to address SSFFC medicines from noncommunicable medicine classes, including narrow therapeutic index and chronic medicines, as current scientific knowledge regarding these medicines remains limited despite their popularity and media reports of the existence of SSFFC medicine problems in such therapeutic classes. Furthermore, the current focus of published research on chemical and physical analysis of medicine samples could overlook the possibility of counterfeiting if additional steps of analysis were performed, including package inspection and authentication of source via contact with manufacturers and health authorities. Future medicine quality surveys are encouraged to perform all four levels of analysis to explore all possibilities of substandard and counterfeit medicines that may be present in their selected sample of medicines. Such an approach would be beneficial in determining the type and prevalence rate of medicine quality problems in any setting and could consequently determine the most appropriate strategies to combat their threats.

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