

Integrating Oral Health into Primary Health Care: A Systematic Review of Oral Health Training in Sub-Saharan Africa

George Kaguru¹, Richard Ayah², Regina Mutave², Cosmas Mugambi¹

¹Ministry of Health, Nairobi, Kenya; ²University of Nairobi, Nairobi, Kenya

Correspondence: George Kaguru, Email georgekaguru@gmail.com

Background: Globally, oral health training has shown positive influence on knowledge, competency and practices for both oral and non-oral health-care workers towards integration of oral health into primary health care (PHC). Sub-Saharan Africa has very divergent social-cultural-political-economic settings. Since healthcare is contextual, it is necessary to review oral health training programs in this region to establish if their formulation, implementation and evaluation are context-reliant.

Objective: To assess if oral health trainings aimed at integrating oral health into PHC in sub-Saharan Africa were context-reliant.

Methodology: The reviewers searched five electronic databases and WHO sites. Selection of publications was done using the PRISMA framework. Oral health training programs for oral and non-oral health-care workers in sub-Saharan Africa published in English language between year 2001 and 2020 were included in the study.

Findings: Only 4 (0.8%) of the original 512 publications for oral health-care workers and 9 (1.5%) of the 613 for non-oral health-care workers publications met the inclusion criteria. Countries established and/or increased number of dental schools, 1 university adopted competency-based curriculum and 2 introduced community rotations. Dental auxiliaries varied by cadre, training duration and scope of practice. Non-oral health-care workers training programs used diverse approaches like pre-service, workshops and printed materials. Target groups for the trainings varied from nurses, traditional healers, health promotion officers to community health volunteers. Evaluations were done mainly using pre-post or quasi-experimental studies. Outcomes of interest varied from level of knowledge, services provision, early childhood caries, oral health seeking behavior and oral hygiene practices.

Conclusion: Oral health training for integration of oral health into PHC in sub-Saharan Africa varied by targeted cadre, training methods and evaluation method and scope. It was thus context-reliant. More programs are necessary to accommodate other training approaches, evaluation methods and other health-care cadres in the region.

Keywords: oral health training, integration, primary healthcare, sub-Saharan Africa

Introduction

The number of trained oral health-care personnel in sub-Saharan Africa is very low.¹ They are also maldistributed with the rural populations being highly underserved.² Reliance on these oral health personnel to provide services in the whole spectrum of health-care levels is therefore not feasible. Using the common risk factors approach with both oral and non-oral health-care workers is a more cost effective and efficient way to achieve population- wide and patient centered solutions.² One of the prongs in the common risk factors approach is increasing the number of oral health-care workers trained so as to increase the pool of workers available for service delivery. Oral health workers training curriculum can also be modified to include behavioral science, public health and other health actions to facilitate their involvement in the integration process. Similarly, to equip the non-oral health-care workers on service provision, the WHO Regional Office for Africa recommends the inclusion of aspects of oral health in the curriculum of basic health training programs and, within in-service training of existing doctors, nurses, clinical officers and other health-care workers.² The training approach, scope and outcomes have, however, been as diverse as the permutations of the training elements. The purpose

of this review is to therefore to appraise oral health training programs aimed at integration of oral health into PHC with the aim of synthesizing evidence in the formulation, implementation and evaluation of oral health training programs in sub-Saharan Africa. It will present knowledge to policy makers that would inform planning of future oral health training programs and further the policy debate on the integration of oral health into PHC.

Materials and Methods

The original search was done through various electronic databases: Biomed Central, MEDLINE, Cochrane, NCBI, Google Scholar and WHO sites. Additional articles were identified by reviewing the reference lists and bibliographies of the articles obtained by database searching.

The key words used were: “integration of oral health into primary health care”, “oral health in primary health care”, “oral health training”, “primary oral health care” and other related terms like “dental curriculum”. The titles from the search were scrutinized by the authors to select relevant abstracts which were reviewed for relevant articles to be downloaded. Oral health training programs for oral and non-oral health-care workers in sub-Saharan Africa published in English language between year 2001 and 2020 were included.

All processes that lead to an increase in the number of oral health-care workers were considered as an opportunity to add to the pool available for the integration process. Thus, all publications on training processes aiding in such was considered in the review. Conversely, only training that was aimed at improving oral health-care delivery for non-oral health-care workers was included in the review. This difference in focus necessitated the use of two different pathways for oral and non-oral health-care workers.

Results

The process of source selection and exclusion was based on the Preferred Reporting Items for Systematic reviews and Meta-Analysis (PRISMA) framework as shown in [Figure 1](#). The original search on the training for oral health-care workers had 512 publications. Of these, 27 were duplicates and were therefore removed. After screening the titles and the abstracts, a further 385 and 84 publications were eliminated, respectively. A further 27 publications were eliminated after application of the systematic review criteria. Only 4 publications met the inclusion criteria.

For the non-oral health-care providers training programs, the database searches yielded 680 publications. There were 34 duplicates which were removed. Screening of titles and abstracts eliminated a further 542 and 72 publications, respectively. Of the remaining 29 publications, only 9 met the final criteria for inclusion for data extraction in the systematic review.

Dentists Training

Dentists are trained at undergraduate and post graduate levels at Universities globally, including the sub-Saharan region. It takes an average of six years in undergraduate school and four years in post-graduate school for clinical studies.³ As at the year 2000, only 11 sub-Saharan African countries with 23 dental schools were offering dental training at undergraduate level.⁴ Currently, there are 16 countries with 35 dental schools in the region. The increased number of dentists has, however, been paralleled by population growth stagnating the net effect on access to oral health care. This is more so with increasing number of underserved populations.^{2,5}

To restructure oral health training to prepare graduates for services in the underserved populations, universities have adopted community-based training for their students.⁶⁻⁹ As outlined in [Table 1](#), this has resulted in students having more contact hours in the community and the dental curriculums have been broadened to include behavioral science, public health and other health actions.^{8,9} The net effect has been an increased willingness by oral health workers to work in the PHC programs; graduates are also better placed to join the PHC team following exposure during training.^{8,9} The overall aim to increase the dentist to population ratio is, however, not yet achieved.¹³

Auxiliary Dental Personnel Training

The need to shift some tasks from the already overstretched dentist workforce prompted the training of auxiliary dental personnel. As at the year 2000, 14 sub-Saharan African countries were training ten different cadres of dental auxiliary

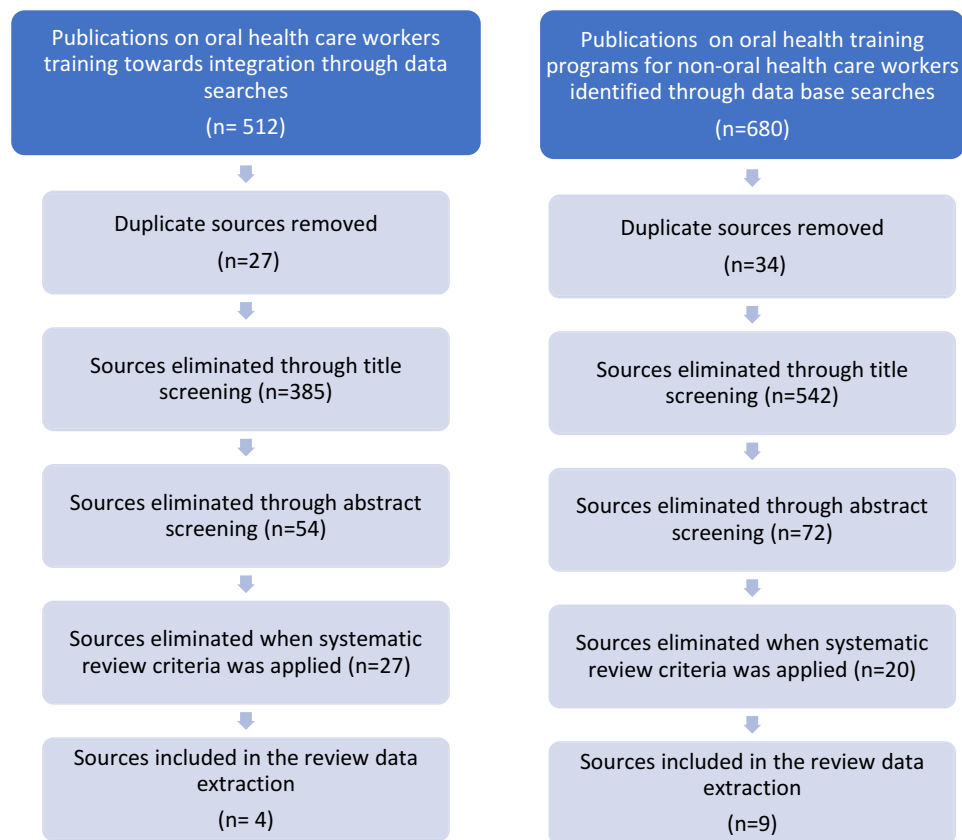


Figure 1 Source selection process using PRISMA framework.

Notes: Adapted from: Page MJ, McKenzie JE, Bossuyt PM, Boutron I et al. The PRISMA 2020 statement: An updated guideline for reporting systematic reviews. *BMJ*. 2021;372:n71.³¹ doi: <https://doi.org/10.1136/bmj.n71>. Creative Commons Attribution (CC BY 4.0) license (<https://creativecommons.org/licenses/by/4.0/legalcode>).

personnel.¹⁰ These included dental therapist, dental technicians, dental assistants, community oral health officers, dental hygienist, chair side assistants, dental nurses, assistant dental officers, public health dental assistants and dental technologists.¹⁰ Training of these auxiliary cadres has continued to date with countries increasing the number of cadres trained as well as the absolute numbers trained.

Table 1 Oral Health Training Programs for Oral Health Workers

Program	Targeted Group(s)	Intervention(s)	Outcomes	Limitations/ Suggested Improvement
Curricular transformation of health professions education in Tanzania ³⁰	Dental school	<ul style="list-style-type: none"> Restructure the training curriculum to include competencies in provision of primary oral health care 	↑ Contact hours in the community	Absence of follow up and evaluation
Dental education in the rural community in Nigeria ⁸	Undergraduate Dental students	<ul style="list-style-type: none"> 6- weeks rural immersion experience for students 	↑Acceptance to participate in the community oral health activities	Limited funding
Training primary oral health care providers ¹⁰	Universities and middle level medical colleges	<ul style="list-style-type: none"> Train dental hygienist serving as primary oral health care providers 	↑Number of countries training dental hygienist	Legislative restriction for scope of practice
Dental therapist training ¹⁰	Universities and middle level medical colleges	<ul style="list-style-type: none"> Training program for dental therapist 	↑Number of countries training dental therapist or their equivalent	Legislative restriction for scope of practice

The auxiliary dental personnel training and roles in oral health care is however country dependent as regulation vary between countries.¹⁰ The number of auxiliary oral health personnel is equally low and their distribution is also predominantly urban.² The need to work with the dentist and referral means the challenge faced by the dentist is mirrored in the auxiliary oral health personnel.

Non-Oral Health Care Workers Training

The aim for training non-oral health-care workers is to enable them offer oral health services as part of their package of care to their clients. Table 2 outlines oral health training programs in sub-Saharan Africa that were included in the

Table 2 Oral Health Training Programs for Non-Oral Health Workers

Program	Targeted Group(s)	Intervention(s)	Outcomes	Limitations/ Suggested Improvement
Training on Atraumatic Restorative Treatment (ART), Gambia ¹⁴	Community oral health workers (state enrolled nurse and state registered nurse)	3-month training curriculum with Didactic, Workshop and Supervised treatment components	↑Providers trained on oral health ↑Screening services ↑ART application	Long term effects not assessed
Training traditional healers in oral health in the Bui Division, Cameroon ¹¹	Traditional healers	Workshop	↑ Provider knowledge	Limited Follow- up after training.
Training on Management of the oral manifestations of HIV/AIDS, South Africa ¹²	Traditional healers	2- day workshop	↑recognition of oral HIV/AIDS lesions ↑ proper use of toothbrush by caregivers	No follow-up indicated
Oral Health Training for Community and Professional Health Care Workers, Kenya ¹⁶	Community health volunteers, nurses, clinical officers	1-day Didactic workshop, mentorship and printed training materials	↑knowledge on OHL ↑Oral examination ↑ Diagnosis of OHL ↑ Referrals of OHL	Retrospective extraction of secondary data
Oral health promotion services in MCH, South Africa ¹⁵	Nurses	Non-specific oral health training in the nursing curriculum	Oral health education given as part of health education (63%)	Non- defined oral health package No follow up
Nutrition and hygiene education, Uganda ¹⁷	Nutritionist educators	Non-specific pre-service oral health training	↑ frequency of tooth brushing ↓ECC ↓Tooth bud mutilation	Presumed oral health training
Oral health promotion in Gauteng, South Africa ¹⁸	Health Promotion Officers	Change of curriculum to include oral health promotion	No significant change in oral health messaging	Non- specified period of follow up Very low sample size
Interdisciplinary Educational Intervention on Nurses' Knowledge of Perinatal and Infant Oral Health Care, Nigeria ¹⁹	Primary health care Nurses	2-day workshop on perinatal and pediatric oral health (PPOH)	Increased knowledge on PPOH Inclusion of PPOH in routine health education	No follow up mentorship program therefore decay of knowledge with time
Health education intervention conducted by Primary Health Care workers on oral health knowledge and practices of nursing mothers in Lagos, Nigeria ¹³	Community Health Officers	Non- specified intervention plus printed educational material supplements	Successful delivery of health education with increased knowledge and improved oral practices among the mothers	Use of secondary intervention through printed education material may have acted as a confounder

Notes: ↑, increase; ↓, decrease.

Abbreviations: ART, atraumatic restorative treatment; HIV/AIDS, human immunodeficiency virus/acquired immunodeficiency syndrome; OHL, oral HIV/AIDS related lesions; ECC, early childhood caries; MCH, mother and child health clinic; PPOH, perinatal and pediatric oral health.

systematic review. Among the non-oral healthcare targeted were the community health workers,^{11–13} nurses,^{14–16} clinical officers,¹⁶ nutritionists¹⁷ and health promotion officers.¹⁸

Oral health modules were included in training curriculums at pre-service, in-service and other forms of interprofessional education resulting in better understanding of each professionals' role in provision of oral health services.^{14,15,18} Educational meetings and workshops that offered both didactic and interactive sessions were also deployed for training the non-oral health-care workers.^{12,16,19} In two of the programs,^{16,20} trainers met the health-care workers in their work place in scheduled educational outreaches. Both approaches nonetheless resulted in improved professional practice and health outcomes.^{16,20} Printed educational materials inform of oral health education materials like flipcharts, posters and clinical guidelines were used to improve health services provision and outcomes in different settings^{13,14,16} and, although no study evaluated them independently, the improvement when used in combination with other interventions was significant.^{13,16} Three programs did not, however, indicate the training interventions used.^{15,17,21}

All but one¹⁸ of the studies included in the systematic review achieved their expected outcomes. Increase level of knowledge in oral health among the non-oral health-care workers was the most reported outcome.^{14,16,19,22} Other reported outcomes were oral health examination, diagnosis and referral by the non-oral health-care workers.^{12,14–16} One of the studies¹⁵ reported oral health education being offered as part of routine health education. Placement of atraumatic restorative therapy was also reported in a primary oral health-care program in Gambia.¹⁴

Downstream effects of oral health training programs were assessed in only three programs.^{12,17,21} Improved oral hygiene practices among the targeted population were reported in the three studies. Other outcomes reported were reduced incidences of early childhood caries¹⁷ and, decrease in harmful practices like tooth bud mutilation.¹⁷

Discussion

Integration of oral health into PHC is still suboptimal globally.^{2,5} A large majority of disadvantaged communities have thus been unable to benefit from the aspirations of PHC.^{2,5} Instead, the vertical system of oral health-care delivery continues to create an even larger disparity in the oral health-care access.^{2,5} The poorly funded public health system^{5,23} creates inadequacy in access to oral health care which inadvertently push the marginalized to seek the more expensive privately oral health care. Poor oral health seeking behavior may then be linked to the poor access and high cost. Patients may also opt to remain with untreated dental diseases affecting their oral health-related quality of life.

Maldistribution of already inadequate oral health providers with urban skew diminishes further the desired oral health care for all.^{2,24–26} The emerging trend in lifestyle in the rural setups and the increasing prevalence of dental diseases and conditions²⁷ further highlights the growing need to serve the rural community. More needs to be done therefore to train, attract and retain oral health personnel in integrated programs that seek to alter the imbalance in access.

Oral health training for dentists continues to be insufficient to meet the demand of the growing population.¹ The dentist to population ratio is poorer in the rural areas.^{25,28} Compounded with poor infrastructure, the majority who rely on public health system are left underserved. The efforts^{4,8} to align the dentist training to the principles of PHC¹ have resulted only in marginal success. The dentist is still clinical and peripheral within the PHC system.² Dental schools thus need to do more to inculcate the promotive and preventive actions in dental training.

Training of auxiliary dental staff is getting global acceptance as sub-Saharan African countries train different auxiliary cadres in oral health.¹⁰ Whereas their contribution is irrefutable, their inherent incapacity to function in the absence of the dentist makes it impossible to significantly reduce the absolute workload of the dentist.¹⁰ The limited and blurred line in the scope of practice as indicated in Table 1 for different cadres could also be easily abused especially in settings with poor regulatory and governance structures. Their continued deployment in clinical setup²³ could also negate the purpose for which the programs were designed which is to achieve promotive and preventive oral health.

Non-oral health-care workers' role in oral health care has remained untapped due to structural barriers including training, licensing and practice. Despite the willingness to offer oral health services, insufficient oral health training has led to poor knowledge on oral health and ultimately poor integration of oral health services.²⁷ To mitigate this, training for non-oral health-care workers on their roles in integration is advocated.² The approaches to oral health training in the region have been diverse.^{4,14–16,18,19,21,29} While no single approach has failed to offer some positive level of desired outcome, some approaches like printed materials have only been used as supplementary to amplify desired outcomes.^{16,21}

This illustrates that permutations in training approaches application can be used to enhance the effectiveness of a training program. Other combination of approaches, as shown in Table 2, demonstrates the multiplicity of option available in training. The difference in targeted groups for training, beneficiaries and the choice of host program depicts the heterogeneity in health-care systems. This further speaks to the contextual nature of health care, and the need to not only adopt but adapt training for the intended group and desired outcomes.

Conclusion

Oral health training is a key component of the integration process of oral health into PHC. Positive outcomes of the hitherto training programs points to the infinite possibilities. Diversity in the structure of the programs underscores the heterogeneity of health-care delivery and confirms that oral health training aimed at integration in sub-Saharan Africa is context-reliant. More programs are necessary to accommodate other training approaches, expand evaluation methods and scope and target other health-care cadres in the region to continue providing new knowledge on integration as well as enrich the policy debates on integration.

Disclosure

The authors report no conflicts of interest in relation to this work.

References

1. World Health Organization. Global health workforce statistics database; 2019. Available from: <https://www.who.int/data/gho/data/themes/topics/health-workforce>. Accessed June 16, 2022.
2. World Health Organization. Promoting oral health in Africa; 2016.
3. Adeola HA, Adefuye A, Soyele O, Butali A. The dentist-scientist career pathway in Africa: opportunities and obstacles. *Korean J Med Educ.* 2018;30(3):189–198. doi:10.3946/kjme.2018.93
4. Achembong LN, Ashu AM, Hagopian A, Downer A, Barnhart S. Cameroon mid-level providers offer a promising public health dentistry model. *Hum Resour Health.* 2012;10. doi:10.1186/1478-4491-10-46
5. World Health Organization. Oral health services in Europe; 2020. Available from: <https://www.euro.who.int/en/health-topics/disease-prevention/oral-health/policy/oral-health-services>. Accessed June 16, 2022.
6. Morales DV. Las concepciones de curriculum y su importancia en la elaboración de un doctorado curricular en estomatología [The curriculum concepts and its significance in designing of a curricular doctorate in stomatology]. *Rev Cubana Estomatol.* 2011;48(3). Spanish.
7. Bailit HL. Organization and management of community-based dental education programs: an overview from the dental pipeline program. *J Dent Educ.* 2010;74:S9–S16. doi:10.1002/j.0022-0337.2010.74.10_suppl.tb04976.x
8. Ibiyemi O, Taiwo JO, Oke GA. Dental education in the rural community: a Nigerian experience. *Rural Remote Health.* 2013;13(1). doi:10.22605/rrh2241
9. Ngassapa OD, Kaaya EE, Fyfe MV, et al. Curricular transformation of health professions education in Tanzania: the process at Muhimbili University of health and allied sciences (2008–2011). *J Public Health Policy.* 2012;33(SUPPL.1):S64–S91. doi:10.1057/jphp.2012.43
10. Thorpe S. Oral health issues in the African region: current situation and future perspectives. *J Dent Educ.* 2006;70:8–15. doi:10.1002/j.0022-0337.2006.70.11_suppl.tb04209.x
11. Agbor AM, Naidoo S. Knowledge and practice of traditional healers in oral health in the Bui Division, Cameroon. *J Ethnobiol Ethnomed.* 2011;7. doi:10.1186/1746-4269-7-6
12. Rudolph MJ, Ogunbodede EO, Mistry M. Management of the oral manifestations of HIV/AIDS by traditional healers and care givers. *Curationis.* 2007;30(1). doi:10.4102/curationis.v30i1.1051
13. Adeniyi AA, Sofola OO, Kalliecharan R. An appraisal of the oral health care system in Nigeria. *Int Dent J.* 2012;62(6):292–300. doi:10.1111/j.1875-595X.2012.00122.x
14. Jordan AR, Pottbrock M, Gängler P, Zimmer S. [GambiaDentCare - evaluation of a primary oral health-care programme in West Africa]. TT - GambiaDentCare - Evaluierung eines zahnmedizinischen Grundversorgungsprogramms in Westafrika. *Gesundheitswesen.* 2011;73(12):849–852. doi:10.1055/s-0030-1267944
15. Kolisa Y. Assessment of oral health promotion services offered as part of maternal and child health services in the Tshwane Health District, Pretoria, South Africa. *Afr J Prim Health Care Fam Med.* 2016;8(1). doi:10.4102/phcfm.v8i1.794
16. Koyio LN, Van Der Sanden WJM, Dimba E, et al. Oral health training programs for community and professional health care workers in Nairobi East District increases identification of HIV-infected patients. *PLoS One.* 2014;9(3):e90927. doi:10.1371/journal.pone.0090927
17. Muhoozi GKM, Atukunda P, Skaare AB, et al. Effects of nutrition and hygiene education on oral health and growth among toddlers in rural Uganda: follow-up of a cluster-randomised controlled trial. *Trop Med Int Health.* 2018;23(4):391–404. doi:10.1111/tmi.13036
18. Molete MP, Daly B, Hlungwani TM. Oral health promotion in Gauteng: a qualitative study. *Glob Health Promot.* 2013;20(1):50–58. doi:10.1177/1757975913476906
19. Olatosi OO, Oladugba A, Oyapero A, et al. A preexperimental study to assess the impact of an interdisciplinary educational intervention on nurses' knowledge of perinatal and infant oral health care. *J Int Soc Prev Community Dent.* 2019;9(6). doi:10.4103/jispcd.JISPCD_144_19
20. Jordan RA, Gaengler P, Markovic L, Zimmer S. Performance of Atraumatic Restorative Treatment (ART) depending on operator-experience. *J Public Health Dent.* 2010;70(3):176–180. doi:10.1111/j.1752-7325.2009.00159.x

21. Adeniyi AA, Oyapero A, Ajjeroh V, Sofola O, Asiyambi O. Effect of health education intervention conducted by primary health care workers on oral health knowledge and practices of nursing mothers in Lagos State. *J Public Health Africa*. 2018. doi:10.4081/jphia.2018.833
22. Agbor AM, Naidoo S. A review of the role of African traditional medicine in the management of oral diseases. *Afr J Tradit Complement Altern Med*. 2016;13(2):133. doi:10.4314/ajtcam.v13i2.16
23. Ahluwalia K, Mutave R, Gianfrancesco C, Nicholas S. Summit to address oral health in East Africa: a framework to integrate oral health and health. Columbia University; 2018.
24. Ramphoma K. Oral health in South Africa: exploring the role of dental public health specialists. *S Afr Dent J*. 2016;71(9):402–403.
25. Fatusi O, Ogunbodede E, Sowole C, Folayan M. Gaps in oral health-care service provision systems for children in Nigeria: a case study of a tertiary health institution. *Indian J Dent Res*. 2018;29(5):622. doi:10.4103/ijdr.IJDR_734_16
26. Agbor AM, Azodo CC, Naidoo S. The oral health workforce in Cameroon; the past, the present and the future. *Afr J Oral Health Sci*. 2018;7(2):11. doi:10.4314/ajoh.v7i2.172404
27. Okoye L, Ekwueme O. Prevalence of dental caries in a Nigerian rural community: a preliminary local survey. *Ann Med Health Sci Res*. 2011;1(2):187–196.
28. World Health Organization. Oral health services; 2016.
29. Ogunbodede EO, Rudolph MJ, Tsotsi NM, Lewis HA, Iloya JI. An oral health promotion module for the primary health care nursing course in Acornhoek, South Africa. *Public Health Nurs*. 1999;16(5):351–358. doi:10.1046/j.1525-1446.1999.00351.x
30. Mumghamba EG. Integrating a primary oral health care approach in the dental curriculum: a Tanzanian experience. *Med Princ Pract*. 2014;23(1):69–77. doi:10.1159/000355520
31. Page MJ, McKenzie JE, Bossuyt PM, et al. The PRISMA 2020 statement: an updated guideline for reporting systematic reviews. *BMJ*. 2021;372:n71. doi:10.1136/bmj.n71

Journal of Multidisciplinary Healthcare

Dovepress

Publish your work in this journal

The Journal of Multidisciplinary Healthcare is an international, peer-reviewed open-access journal that aims to represent and publish research in healthcare areas delivered by practitioners of different disciplines. This includes studies and reviews conducted by multidisciplinary teams as well as research which evaluates the results or conduct of such teams or healthcare processes in general. The journal covers a very wide range of areas and welcomes submissions from practitioners at all levels, from all over the world. The manuscript management system is completely online and includes a very quick and fair peer-review system. Visit <http://www.dovepress.com/testimonials.php> to read real quotes from published authors.

Submit your manuscript here: <https://www.dovepress.com/journal-of-inflammation-research-journal>